

CABINET

14 JUNE 2011

JOINT REPORT OF THE CABINET MEMBERS FOR REGENERATION AND ENVIRONMENT

Title: LB Barking and Dagenham Approval of Second Local Implementation Plan	For Decision
<p>Summary:</p> <p>The Second Local Implementation Plan (LIP2) is the Council's transport strategy covering the period 2011-12 to 2013-14. This aims to achieve a safe, sustainable and accessible transport system for the benefit of all those living and working in and travelling through Barking and Dagenham.</p> <p>A draft LIP2 was approved by Cabinet on 23 November 2010 and submitted to Transport for London for comment on 20 December. A six week period of consultation with a range of statutory and local stakeholders was undertaken in January and February 2011. In addition, consultation was undertaken on a draft Environmental Report, produced as part of a Strategic Environmental Assessment of the LIP - required under European Union regulations. Important comments were received from 8 different organisations and whilst the fundamental principles of the LIP remain untouched, a number of small scale changes to the LIP have been made. These changes include a new indicator to monitor bus journey time, reference added to importance of River Roding Bridge for the Barking to Royal Docks Bus Corridor scheme and added emphasis given to residential 20 mph zones. All the changes/additions are summarised in Appendix 1.</p> <p>Approval is now sought for these changes to LIP2. Upon approval a final version of the LIP2 will be produced and submitted to Transport for London in July 2011. A final version of the Environmental Report will also be produced and will be published on the Council's website.</p> <p>In order to reduce the number of paper copies produced copies of the Second Local Implementation Plan are available in the Members Rooms at the Civic Centre and the Town Hall and it is also available on the Council's website at the following link http://modgov/ieListDocuments.aspx?CId=180&Mid=5658&Ver=4.</p> <p>Wards Affected: All Wards</p>	
<p>Recommendation(s)</p> <p>The Cabinet is asked to recommend to the Assembly the approval of the changes to the draft Second Local Implementation Plan (LIP2) and submission of the final version of the document to Transport for London.</p>	

Reason(s)		
<p>To enable the Council to determine its priorities and set a series of objectives / targets for transport in Barking and Dagenham, and to deliver a range of transport improvement schemes in the borough in the three year period to 2013-14, which, in turn, helps deliver the Mayor of London's Transport Strategy goals and, to a greater or lesser extent, all six of the Community Plan priorities.</p>		
Comments of the Chief Financial Officer		
<p>The three year Delivery Plan including the Annual Funding Submission for 2011-12 was reported to Cabinet on 28 September 2010. In January 2011 Transport for London announced that borough funding for years 2 and 3 of the LIP2 (2012/13 – 2013/14) is now to remain at 2011/12 levels and not cut as previously indicated. This has implications for the overarching LIP2 delivery programme, and could mean that additional schemes could be implemented, or planned schemes expanded. We await further details on the revised funding package from Transport for London.</p>		
Comments of the Legal Partner		
<p>The Council is required under Section 146 of the Greater London Authority Act 1999 ('the GLA Act') to submit its LIP2 to the Mayor of London for his approval. In preparing the LIP2 the Council must have regard to the Mayors Transport Strategy. The Mayor will take in to consideration whether the LIP2 is consistent with the Transport Strategy and the proposals and timetable are adequate for the implementation. The Council's submission to Transport for London will consist of the version of the LIP2 agreed by the Cabinet.</p>		
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1. Background

- 1.1 In December 2010, the Council submitted its draft second Local Implementation Plan (LIP2) to Transport for London (TfL). The plan, which includes a set of objectives, a three-year delivery programme covering the period 2011/12 – 2013/14, and a performance monitoring plan, represents the Council's strategy to achieve a safe, sustainable and accessible transport system for the benefit of all those living and working in and travelling through Barking and Dagenham.

- 1.2 Following submission of the plan, the Council undertook a six-week consultation exercise in January 2011 with a range of statutory and local stakeholders and the general public. Consultees were asked to give their views on the various aspects of the plan.
- 1.3 At the same time, consultation was undertaken with a range of statutory bodies on a draft Environmental Report, produced as part of a Strategic Environmental Assessment (SEA) of the LIP2 – a duty placed on the Council by the European Union when producing such documents. The Environmental Report presents the environmental assessment of the LIP2 policies, schemes and programmes. It includes recommendations to remove or reduce potential negative environmental effects of the LIP2. Proposals to measure the environmental effects of the LIP2 over time are also considered in the report.
- 1.4 This report outlines the results of the consultation exercises and details the various improvements/additions that are recommended to be included in the final version of the LIP2.

2. Consultation Exercises

- 2.1 Consultation on the LIP2 was undertaken with a range of statutory and local stakeholders. Organisations contacted included several key government bodies (e.g. London Thames Gateway Development Corporation and London Development Agency), neighbouring boroughs, transport and environment groups (e.g. train operating companies, friends of the earth), transport user groups (e.g. London Cycling Campaign, Ramblers Association), access and equalities groups (e.g. Barking and Dagenham Access Group, Disability and Equality Forum), volunteer and community groups, Primary Care Trusts and health organisations, emergency services and safety groups (e.g. Metropolitan Police, Fire Brigade), and business and enterprise groups (e.g. Chamber of Commerce, Dagenham Dock Employers Forum).
- 2.2 In total, eight responses to the consultation exercise were received. These included comments made by TfL, London Travelwatch, the London Thames Gateway Development Corporation, Disablement Association of Barking and Dagenham and the local branch of the London Cycling Campaign. All these organisations were broadly in support of the approach/content of the LIP2 and suggested a number of improvements/additions that would add further emphasis to certain projects/initiatives. Details of the comments made and the recommended course of action are set out in Appendix 1 to this report. None of the changes set out in Appendix 1 significantly change the content of the LIP2.
- 2.3 Consultation on the draft Environmental Report was undertaken with three key statutory bodies - Natural England, English Heritage and the Environment Agency. Only one response was received and a number of recommendations were made. Further details are set out in Appendix 1 to this report.

3. Financial Issues

- 3.1 The three year Delivery Plan including the Annual Funding Submission for 2011-12 was reported to Cabinet on 28 September 2010. In January 2011 TfL announced that borough funding for years 2 and 3 of the LIP2 (2012/13 – 2013/14) is now to remain

at 2011/12 levels and not cut as previously indicated. This has implications for the overarching LIP2 delivery programme, and could mean that additional schemes could be implemented, or planned schemes expanded. We await further details on the revised funding package from TfL.

4. Legal Issues

- 4.1 The LIP2 is a statutory document required under Part IV, Chapter I of the Greater London Authority Act 1999. The LIP2 will set out how Barking and Dagenham proposes to implement the Mayor of London's Transport Strategy between 2011-12 and 2013-14.

5. Other Implications

- 5.1 The following issues / implications have been identified:

- **Risk Management:** Failure to develop a LIP2, including a set of objectives, a three-year delivery programme and a performance monitoring plan, or to submit an annual funding submission to TfL, could result in the Council's funding allocation for the period 2011-12 to 2013-14 being withdrawn and the Council having to bear the full costs of any planned transport schemes.
- **Contractual Issues:** No specific implications.
- **Staffing Issues:** No specific implications.
- **Customer Impact:** A full Equality Impact Assessment of the LIP2 was undertaken in February 2011 and the recommendations from this have informed the final LIP2 (including the detailed Annual Funding Submissions for years two and three of the delivery plan). Key points of note include:
 - The LIP2 is driven by the Council's Community Strategy in which a key policy is Promoting Equal Opportunities and Celebrating Diversity;
 - The LIP2 is extremely focussed on promoting improvements to transport in the borough, and in particular alternatives to the car and reducing social exclusion. These improvements are likely to be of importance to equalities target groups;
 - Safety is a key concern of the LIP2 - often of particular significance for the welfare of the young; and other (more vulnerable) groups who may be the target of anti social and violent behaviour;
 - Goals such as traffic restraint and cleaner air are also likely to have a more differential impact for target groups e.g. the very old and the disabled.
 - A key role of the LIP2 is to deliver the transport priorities of the Mayor of London, as set out in the Mayor's Transport Strategy, at the local level. The Mayor's Transport Strategy itself has been subject to a rigorous Equalities Impact Assessment. As the LIP2 is broadly in line with the Mayor's Transport Strategy, it is considered that the measures proposed within it would not impact adversely on the various equality groups. Where specific issues have been identified, appropriate mitigation measures have been put in place.
- **Safeguarding Children:** The LIP2 programme includes schemes to improve road safety both through highway safety measures and also through initiatives such as cycle training.
- **Health Issues:** Improving the health and wellbeing of the boroughs residents, particularly children, has been identified as a key priority. The Council is addressing this issue by actively promoting the benefits of the cycling and walking

network to all sectors of the community, with the aim of increasing the number of people using it.

- **Crime and Disorder Issues:** Personal safety has been highlighted as a concern by both users and non-users of the local transport network. The Council is addressing these concerns by working with TfL to ensure that roads and footways are well maintained and free from obstructions and infrastructure is safe and secure. The Crime and Disorder Act requires the Council to have regard to crime reduction and prevention in all its strategy development and service delivery. The Council will work with partners to ensure that the infrastructure is delivered with due regard to safety and to reducing the fear of crime.
- **Property/Asset Issues:** Please see the “Financial Issues” section.
- **Procurement:** All expenditure with third parties will be conducted in line with the appropriate Council or European Union Procurement Rules.

6. Options appraisal

- 6.1 The LIP2 has been updated to take on board the important comments made in the various responses received. These are detailed in the tables in Appendix 1. No significant material changes to the direction/content of the plan have been made. The amendments/additions will serve to further strengthen the LIP and ensure the various aims/objectives can be met.

Background Papers Used in the Preparation of the Report

The following papers / reports were used in the preparation of this report:

1. *Cabinet Minute 38 and Report, 28 September 2010 - 2011-12 Local Implementation Plan Funding Submission and 2012-13 and 2013-14 Indicative Delivery Plan*, Joint Report of the Cabinet Member for Regeneration and Cabinet Member for Environment, LBBDD.
2. *Cabinet Minute 63 and Report, 23 November 2010 - LB Barking & Dagenham Draft Local Implementation Plan 2011/12 - 2013-14*, Joint Report of the Cabinet Member for Regeneration and Cabinet Member for Environment, LBBDD.

List of appendices

Appendix 1: LIP2 Consultation Response Summary